



November 13, 2020

The Honorable Michael Regan, Administrator

U.S. Environmental Protection Agency

William J. Clinton Building

1200 Pennsylvania Avenue, NW

[www.epa.gov](http://www.epa.gov)

Re: Review of Final Rule Reclassification of Major Sources as Area Sources Under

Docket ID No. EPA-

If EPA chooses to move forward with the maximum achievable reduction of 7 percent to specific industry sectors, the agency must set a target of 7% of current levels each must be followed.

EPA should also revisit the interim guidance that removed “federally” from

Please see more detail on our website for these recommendations:

### The Once-In Always-In policy was successful at improving air quality.

Toxic air pollutants are regulated by EPA as required by the Clean Air Act. These pollutants can be hazardous air pollutants (HAPs) include carcinogens like asbestos, benzene and formaldehyde; acid gases like hydrochloric acid, and

Our organizations have long advocated for protective measures to reduce these emissions because of the many health harms they bring to the patients and populations we serve. Actions taken by EPA under the Once-In Always-In policy have kept millions of tons of this pollution out of the air.

In 1995, EPA issued the Once-In Always-In Policy for Hazardous Air Pollutants. This policy, developed by EPA and the Environmental Protection Agency, required major sources to identify and control sources of emissions that would lower emissions, and required sources to continue operating those pollution

-major sources. Essentially, once a source is identified as a major source, it is always identified as major even if it no longer fits the definition of a source major under the Clean Air Act, it has the potential to be a major source.

source as any stationary source or group of stationary sources that emits or has the potential to emit 10 tons per year or more of any of the now 188 hazardous air pollutants or 25 tons per year or more of any combination of hazardous air pollutants. An EPA study found that between 2010 and 2012, the Once-In Always-In policy cut an estimated 1.5 million tons per year of hazardous air pollutants from stationary

businesses would save than with the health impacts of potential increases in toxic pollutants.

### **Protecting human health and the environment with clean air standards requires clean-**

These highly toxic chemicals that threaten human health can include corrosive acids and bases, volatile organic substances, organic compounds like formaldehyde, benzene and toluene; organic compounds such as dioxins – the HAP that was of great concern after the East Palestine derailment in early 2022; metals such as arsenic and neurotoxins like mercury and lead. The health impacts of HAPs range from cancer to hemotoxic, respiratory and neurological effects, impacts to the central nervous system, and developmental damage, among many others, and the health impacts can last a lifetime.

Some HAPs such as acid gases, mercury, and sulfur dioxide have immediate impacts on individuals, while others like dioxins and metals can have long-term impacts. Toxic air pollutants, such as dioxins and metals, can travel much farther from the pollution source

than other pollutants, such as ozone, which is limited by the mixing height. Toxic air pollutants are both near and far.

## Activity in the

According to the American Lung Association's 2023 "State of the Air" report, 64 million people in the U.S. live in counties that failed to meet national health standards for ozone or particle pollution. Over 13 million people of color live in counties that failed all 3 pollution grades.<sup>3</sup> In 2019, National Tribal Air Alliance (NTAA) estimated that over 100 million people live within a 3-mile radius of a coal or gas power plant.<sup>4</sup> NTAA urged EPA to fully conform with Tribes and to analyze the impact on removal of the Once-In Always-In policy would have on Tribal communities.<sup>5</sup>

Communities of color and Tribal communities need a full reversal of the MM2A rule combined with additional steps to reduce their neighborhoods for far too long. This is an opportunity for the Biden administration to demonstrate its stated commitment to righting environmental injustices.

## Strengthening the proposal will provide more safeguards and assurances, health workers and tribal leaders can help strengthen the proposal.

The concern with reclassification from a major to area source is polluters running pollution controls to achieve a reclassification could often if they were not required to thereby increasing emissions levels. As long as those levels stayed just under the threshold between major and area, the source could from requiring pollution controls.

We appreciate that the proposal includes defined "safeguards" that would require a source to cease operations under a major source status. However, there are opportunities to strengthen the proposal to even further safeguard health.

EPA is seeking comment on whether to prevent any source subject to a major source, NEO, or a major source from transitioning to an area source. This option would not touch this option, which would signal a return to the Once-In Always-In policy.

<sup>3</sup> American Lung Association

entirety, EPA should explicitly prevent the sources of 7 specific toxics — avoiding